

definitive guidelines on acceptable uses of benefits by payees, and establishing policies for payment for payee services where such payment is authorized by law.

*Agenda:* The full Committee will meet commencing at 9:00 a.m. on Thursday, July 20, 1995 until 5:00 p.m. and from 9:00 a.m. to 3:00 p.m. on Friday, July 21. Agenda items on July 20 will include, but not be limited to: swearing in of Committee members; brief introductory remarks by Committee members; pronouncement of mission statement; establishment of ground rules for meetings; briefing by SSA officials on various issues, including privacy or ethical concerns; and comments from selected experts in the five broad policy areas being considered. Oral statements are sought from the public for presentation on July 21. Presentation will be limited to 5 minutes per public speaker.

Persons interested in presenting an oral statement should submit a written request, along with a copy of their statement, to the Representative Payment Advisory Committee, P.O. Box 17763, Baltimore, MD 21203-7763. Requests should contain the name, address, telephone number and any business or professional affiliation of the person desiring to make an oral statement. Groups having similar interests are requested to combine their comments and present them through a single representative. The allocation of time may be adjusted to accommodate the level of expressed interest. The Representative Payment Advisory Committee will notify each presenter by mail or telephone of their assigned presentation time. Persons who do not file an advance request for presentation, but desire to make an oral statement, may sign up at the meeting site before noon on July 21. These persons will be allowed to present their oral statement as time permits. The Committee also welcomes written comments. They may be sent to the Representative Payment Advisory Committee at P.O. Box 17763, Baltimore, MD 21203-7763.

Records will be kept of all Committee proceedings, and will be available for public inspection at the office of the Representative Payment Advisory Committee, Room 2-N-24, Operations Building, 6401 Security Boulevard, Baltimore, MD 21203 between the hours of 9:00 a.m. to 4:00 p.m. on regular business days. Anyone requiring information regarding the Committee should contact the Representative Payment Advisory Committee at P.O. Box 17763, Baltimore, MD 21203-7763; Telephone: (410) 966-4688; FAX: (410) 966-0980; Internet: adcom@ssa.gov.

Dated: June 23, 1995.

**Reba R. Andrew,**  
Staff Director, Representative Payment  
Advisory Committee.

[FR Doc. 95-16000 Filed 6-28-95; 8:45 am]

BILLING CODE 4190-28-P

## DEPARTMENT OF TRANSPORTATION

### Aviation Proceedings; Agreements Filed During the Week Ended June 23, 1995

The following Agreements were filed with the Department of Transportation under the provisions of 49 U.S.C. 412 and 414. Answers may be filed within 21 days of date of filing.

*Docket Number:* 50410

*Date filed:* June 19, 1995

*Parties:* Members of the International  
Air Transport Association

*Subject:* TC31 Reso/P 1067 dated May  
30, 1995, South Pacific Resos r-1 to  
r-26

*Proposed Effective Date:* October 1,  
1995

*Docket Number:* 50411

*Date filed:* June 19, 1995

*Parties:* Members of the International  
Air Transport Association

*Subject:* TC12 Reso/P 1670 dated May  
23, 1995 Mid Atlantic-Europe  
Resolutions

r-1 to r-33 TC12 Reso/P 1671 dated  
May 23, 1995 Mid Atlantic-Middle  
East Resolutions r-34 to r-44

*Proposed Effective Date:* October 1,  
1995.

**Paulette V. Twine,**

Chief Documentary Services Division.

[FR Doc. 95-16037 Filed 6-28-95; 8:45 am]

BILLING CODE 4910-62-P

### Notice of Applications for Certificates of Public Convenience and Necessity and Foreign Air Carrier Permits Filed Under Subpart Q During the Week Ended June 23, 1995

The following Applications for Certificates of Public Convenience and Necessity and Foreign Air Carrier Permits were filed under Subpart Q of the Department of Transportation's Procedural Regulations (See 14 CFR 302.1701 et seq.). The due dates for Answers, Conforming Applications, or Motions to Modify Scope are set forth below for each application. Following the Answer period DOT may process the application by expedited procedures. Such procedures may consist of the adoption of a show-cause order, a tentative order, or in appropriate cases a final order without further proceedings.

*Docket Number:* 50412

*Date filed:* June 20, 1995

*Due Date for Answers, Conforming  
Applications, or Motion to Modify  
Scope:* July 18, 1995

*Description:* Application of LTU  
Lufttransport-Unternehmen GmbH.  
& Co. KG, pursuant to 49 U.S.C.  
Section 41302, and Subpart Q of the  
Regulations, applies to add Daytona  
Beach, Florida to its Foreign Air  
Carrier Permit as a coterminal point  
for scheduled service between  
Germany and the United States.

*Docket Number:* 50328

*Date filed:* June 22, 1995

*Due Date for Answers, Conforming  
Applications, or Motion to Modify  
Scope:* July 21, 1995

*Description:* Amendment No. 1 to the  
Application of Atlant-Soyuz  
Airlines, pursuant to 49 U.S.C.  
Section 41302 of the Act and  
Subpart Q of the Regulations,  
requests an amendment to its  
foreign air carrier permit to offer  
passenger service in addition to  
charter cargo service between the  
Russian Federation and the United  
States.

**Paulette V. Twine,**

Chief, Documentary Services Division.

[FR Doc. 95-16036 Filed 6-28-95; 8:45 am]

BILLING CODE 4910-62-P

## Office of the Secretary

[OST Docket 50125]

### Department of Transportation Final Environmental Justice Strategy

**AGENCIES:** Office of the Secretary;  
Departmental Office of Civil Rights and  
Office of Assistant Secretary for  
Transportation Policy; DOT.

**ACTION:** Notice of final environmental  
justice strategy.

**SUMMARY:** The Department of  
Transportation is issuing its final  
environmental justice strategy, which  
contains the Department's commitment  
to certain principles of environmental  
justice embodied in the Secretary's  
Strategic Plan, and identifies actions the  
Department intends to take to  
implement Executive Order 12898. The  
strategy is published as a final  
document; however, it should be  
viewed as a living document that may  
be adjusted periodically in response to  
insights acquired while implementing  
its various provisions.

The strategy is issued in response to  
Executive Order 12898, signed by  
President Clinton on February 11, 1994.  
The Order directs each Federal agency  
to develop a strategy to address

environmental justice concerns in its programs, policies and regulations. The thrust of the Executive Order is to avoid disproportionately high and adverse impacts on minority and low-income populations with respect to human health and the environment.

Published elsewhere in this edition of the *Federal Register* is a proposed Order on environmental justice providing guidance to be followed by the Department of Transportation and its operating administrations to implement executive Order 12898.

**FOR FURTHER INFORMATION CONTACT:** Ira Laster, Jr., Office of Environment, Energy, and Safety, Office of the Assistant Secretary for Transportation Policy, telephone (202) 366-4859, or Alyce Boyd-Stewart, Departmental Office of Civil Rights, telephone (202) 366-9366, U.S. Department of Transportation, 400 7th Street SW, Washington, D.C. 20590.

Dated: June 21, 1995.

**Antonio J. Califa,**

*Director, Departmental Office of Civil Rights.*

**Joseph Canny,**

*Deputy Assistant Secretary for Transportation Policy.*

## Department of Transportation Environmental Justice Strategy Introduction

This strategy is issued in response to Executive Order 12898, signed by President Clinton on February 11, 1994, on "Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations." This strategy sets forth the Department of Transportation's (DOT) approach to implementing E.O. 12898 in all relevant programs and activities sponsored, supported and undertaken by the Department. The Executive Order requires each Federal agency to develop a specific agency-wide strategy for implementing its provisions. The thrust of the Executive Order is to identify and address, as appropriate, disproportionately high and adverse human health or environmental effects of each agency's programs, policies, and activities on minority populations and low-income populations.

The strategy contains the Department's commitment to certain principles of environmental justice embodied in the Secretary's Strategic Plan, and identifies actions the Department intends to take to implement Executive Order 12898. The strategy is published as a final document; however, it should be viewed as a living document that may

be adjusted periodically in response to insights acquired while implementing its various provisions. DOT plans further opportunity for public comments on its strategy and implementing actions.

DOT is committed to embracing the objectives of Executive Order 12898 by promoting enforcement of all applicable planning and environmental regulations and legislation, and by promoting non-discrimination in its programs, policies and activities that affect human health and the environment, consistent with Executive Order 12898, and Title VI of the Civil Rights Act of 1964. DOT is also committed to bringing government decisionmaking closer to the communities and people affected by these decisions and ensuring opportunities for greater public participation in decisions relating to human health and the environment.

Many of the objectives of the E.O. are embodied in the missions, goals, and objectives of the Secretary's Strategic Plan and are briefly summarized as follows:

- Improve the environment and public health and safety in the transportation of people and goods, and the development and maintenance of transportation systems and services.
- Harmonize transportation policies and investments with environmental concerns, reflecting an appropriate consideration of economic and social interests.
- Consider the interests, issues, and contributions of affected communities, disclose appropriate information, and give communities an opportunity to be involved in decisionmaking.

The Department will implement the E.O. by integrating its provisions into existing DOT programs, policies, activities, regulations, and guidance to the greatest extent possible.

### Development of the DOT Strategy

#### 1. Secretary's Directive

Upon receipt of the Executive Order and the accompanying Presidential Memorandum, Secretary Peña established a Department-wide working group and directed the development of a Department-wide strategy.

During senior level staff meetings in December 1994 and March 1995, Secretary Peña emphasized his commitment to comply with Executive Order 12898 and instructed senior level staff to support the executive order and encouraged them to incorporate the principles of environmental justice in program planning, budgeting, program development, program activities, and program evaluation, as appropriate.

In a recent memorandum to Secretarial offices and operating administrations,\* Secretary Peña states his strong personal endorsement of the efforts to carry out the responsibilities set out in the Department's Environmental Justice Strategy in an effective and timely manner.

#### a. National Conference on Transportation, Social Equity, and Environmental Justice in Chicago.

This conference, cosponsored by the Federal Transit Administration and the Surface Transportation Policy Project, brought together approximately 150 persons, mostly community activists from around the country, with DOT and other public officials. The meeting, held on November 17-18, 1994, in Chicago identified key transportation-related environmental and social issues of concern to persons living in predominately low-income and minority communities. Suggestions for actions to redress these concerns were also sought.

#### b. Inter-Departmental Public Meeting in Atlanta

On January 20, 1995, DOT participated, along with other Federal departments/agencies, in a public meeting in Atlanta to solicit comment on environmental justice issues as they relate to Federal Government programs. A portion of the meeting was televised nationwide by satellite to designated downlink sites.

#### c. Federal Register Notice

DOT published its proposed strategy in the *Federal Register* on February 21, 1995, with a request for comment. In addition, the Department mailed approximately 3,000 copies of the document to Departmental constituent groups and representatives of the environmental justice community. Based on comments received, DOT modified its strategy and streamlined its description in this document.

### Elements of the DOT Strategy

#### 1. Public Outreach on Implementation of the Environmental Justice Strategy

DOT plans, and will review with environmental justice stakeholders, its plans for the following activities: (1)

\*Operating administrations, a.k.a. modal administrations, include: The United States Coast Guard, the Federal Aviation Administration, the Federal Highway Administration, the Federal Railroad Administration, the National Highway Traffic Safety Administration, the Federal Transit Administration, the St. Lawrence Seaway Development Corporation, the Maritime Administration, and Research and Special Programs Administration.

grass roots meetings to better understand community-based environmental justice concerns and to provide training on the transportation decisionmaking processes; (2) a secretarial level meeting of experts, traditional DOT stakeholders and environmental justice representatives to recommend specific policies and actions to implement Executive Order 12898 and the Department's Environmental Justice Strategy; and (3) regional workshops for state and local officials on implementing the Strategy.

## 2. DOT Order on Environmental Justice

A key component of the DOT Environmental Justice Strategy is a proposed DOT Order providing guidance to be followed by the Department and its operating administrations to implement Executive Order 12898. The DOT Order will apply to all appropriate DOT regulations, policies, guidance, and program activities as well as to any program, project, or activity undertaken by DOT or that receives financial assistance or permits from DOT, which may have environmental justice implications. The proposed DOT Order would ensure that all appropriate components of the Department will apply this strategy to appropriate aspects of their programs, policies, and activities in a way that integrates environmental justice considerations into existing agency operations rather than creating a separate set of requirements.

While the precise contents of the proposed DOT Order have not yet been fully developed, the Department anticipates that the Order will achieve several objectives. First, under the proposed Order, the Office of the Secretary and operating administrations of DOT would review their regulations, programs, policies, guidance, and procedures that affect human health or the environment to identify those that should be revised and revise them, as appropriate, to comply with Executive Order 12898. This review will include, but not be limited to, regulations, programs, policies, guidance, and procedures related to short and long-range planning and programming, the National Environmental Policy Act (NEPA), pollution prevention, worker safety, environmental compliance, hazardous materials transportation, research, data collection, training, public participation, and relocation.

Second, the proposed DOT Order would set forth guidance to be used by DOT, its operating administrations, the recipients of DOT financial assistance, and state and local officials to determine whether a DOT or a DOT-funded

program, policy, project, or activity (DOT action) is likely to have disproportionately high and adverse human health or environmental effects on low-income or minority populations. As part of this process, DOT, its operating administrations, and recipients of Federal financial assistance will provide appropriate and meaningful opportunities for comment by representatives of affected communities.

Third, under the proposed DOT Order, DOT would develop potential strategies and measures to address, as appropriate, disproportionately high and adverse effects of their actions and those of recipients of DOT funds, consistent with requirements of other statutes and procedures. These measures may include pollution prevention, and health and safety measures, as well as mitigation and compensatory measures. This process would include procedures to provide meaningful opportunities for public involvement by low-income and minority populations, including community input in identifying potential mitigation measures for DOT actions.

The proposed DOT Order also would provide for data collection or research as needed to provide information to comply with Executive Order 12898. Public input will be solicited regarding these activities.

The DOT Order will provide guidance on how to achieve compliance with Executive Order 12898 under existing environmental and civil rights laws in cases where disproportionate impacts have been identified. (The DOT Order was distributed for public review in draft form on May 11, 1995, at an environmental justice conference in Atlanta, Georgia.)

## 3. DOT Training on Environmental Justice

In order to ensure that DOT managers are fully aware of their responsibilities under Executive Order 12898 and pre-existing statutory mandates, DOT will hold information seminars on environmental justice for selected program managers throughout the Department. Representatives of the environmental justice community will be consulted in the planning of these seminars.

In addition, in keeping with the Department's philosophy of integrating environmental justice considerations into all appropriate departmental programs and activities, DOT operating administrations will review and modify existing training courses to ensure adequate coverage of environmental

justice principles and to use training examples that include environmental justice aspects. These courses include such subjects as compliance with environmental mandates, infrastructure planning and development, public involvement, and management of departmental facilities and resources. The audience for these training courses includes DOT employees and recipients of DOT funding.

## Role of Key DOT Elements in Complying With Environmental Justice Executive Order

Each element of the Department will undertake specific actions needed to implement the DOT Order on environmental justice. The actions undertaken will be developed and refined as the Department's strategy evolves. The following organizations will have key roles to play in the implementation process:

### a. Assistant Secretary for Transportation Policy

The Office of the Assistant Secretary for Transportation Policy maintains liaison with various elements of the Department in an effort to ensure that each appropriate element examines its programs and activities and takes appropriate actions to comply with Executive Order 12898. This office is also responsible for monitoring implementation of the DOT environmental justice strategy to help keep the strategy relevant and foster consistency and comprehensiveness in complying with the principles embodied in the Executive Order. In addition, the office will work to keep high-level Departmental officials properly involved in achieving the strategy's objectives and in maintaining liaison with non-DOT departments and agencies as well as the environmental justice community.

The Department will review and update, as appropriate, its Procedures for Considering Environmental Impacts, DOT Order 610.1C, to ensure that it is consistent with Executive Order 12898 and DOT's proposed order on environmental justice. Attachment 2 to Order 5610.1C sets forth guidance on the format and content of environmental review documents and compliance with the National Environmental Policy Act and other environmental statutes, regulations, and executive orders, such as Section 4(f) of the DOT Act (49 U.S.C. 303). This attachment will be updated to reflect the requirements of Executive Order 12898 and to outline the need to address potential disproportionately high and adverse health, or environmental impacts on affected

populations and communities. DOT operating administrations also will review and update their own environmental guidance.

*b. Departmental Office of Civil Rights*

Executive Order 12898 and the accompanying Presidential Memorandum underscore certain provisions of existing laws that can be used to ensure that all persons live in a safe and healthy environment. The Memorandum focuses on Title VI of the Civil Rights Act, which provides that programs and activities of recipients of Federal financial assistance may not discriminate based on race, color or national origin. The proposed DOT Order described above will provide the operating administrations with a framework to ensure that their policies, programs, and procedures comply with the intent of the Executive Order, including meeting the requirements of Title VI.

In addition, the Departmental Office of Civil Rights will provide leadership and technical assistance to the operating administrations and to major recipients of DOT funds in the administration of their Title VI responsibilities which relate to environmental justice. This may take the form of guidelines, memoranda of general applicability, and training designed to achieve environmental justice for members of minority populations.

*c. Operating Administrations*

DOT and its operating administrations will review the allocation of education and research funds to historically black colleges and universities and other minority institutions and minority students and faculty in light of E.O. 12898. In addition, DOT will review its research programs to determine whether and how minority and low-income populations may be more appropriately included in the scope of particular research projects. Improved outreach to affected populations will be developed.

Each operating administration will implement the DOT strategy, including public outreach, the DOT Order on environmental justice, and training. Each operating administration will continue to cooperate in these matters with the Departmental Office of Civil Rights and the Assistant Secretary for Transportation Policy.

[FR Doc. 95-15665 Filed 6-28-95; 8:45 am]

BILLING CODE 4910-02-P

[OST Docket No. 50125]

**Department of Transportation  
Proposed Order to Address  
Environmental Justice in Minority  
Populations and Low-Income  
Populations**

**AGENCY:** Office of the Secretary; Departmental Office of Civil Rights and Office of the Assistant Secretary for Transportation Policy; Department of Transportation (DOT).

**ACTION:** Request for comments on U.S. Department of Transportation proposed DOT Order on environmental justice.

**SUMMARY:** This Notice proposes a DOT Order that would be used by DOT in complying with Executive Order 12898, *Federal Actions to Address Environmental Justice in Minority and Low-Income Populations*. The proposed Order is intended to generally describe the process that the Office of the Secretary and each Operating Administration must use to incorporate environmental justice principles into existing programs, policies, and activities. The proposed Order would require the Office of the Secretary and each Operating Administration within DOT to develop specific procedures to apply the DOT Order and the Executive Order to the programs, policies and activities which they develop or implement. Comments on the proposed Order are requested.

**DATES:** Comments should be received by August 28, 1995. Late filed comments will be considered to the extent practicable.

**ADDRESSES:** Comments should be sent to Docket Clerk, Docket 50125, Department of Transportation, 400 Seventh Street, SW., Room PL 401, Washington, D.C. 20590. To facilitate consideration of the comments, commenters are requested to file six copies of each submission. Comments will be available for inspection at this address from 9 a.m. to 5 p.m., Monday through Friday, except Federal holidays. Commenters who wish the Department to acknowledge receipt of their comments should include a stamped self-addressed postcard with their comments. The Docket Clerk will date-stamp the postcard and mail it back to the commenter.

**FOR FURTHER INFORMATION CONTACT:** Ira Laster Jr., Office of Environment, Energy, and Safety, Office of the Assistant Secretary for Transportation Policy, (202) 366-4859, or Alyce Boyd-Stewart, Departmental Office of Civil Rights, (202) 366-9366, U.S. Department of Transportation, 400 7th Street, SW., Washington, DC 20590.

**SUPPLEMENTARY INFORMATION:** Executive Order 12898, as well as the President's February 11, 1994 Memorandum on Environmental Justice (sent to the heads of all Departments and agencies), are intended to ensure that Federal departments and agencies identify and address disproportionately high and adverse human health or environmental effects on minority populations and low-income populations in their programs, policies and activities.

The proposed Order is a key component of the Department's Environmental Justice Strategy. The proposed Order sets forth a process by which DOT and its Operating Administrations will integrate the goals of the Executive Order into its existing operations (Paragraphs 5a and 7a). This is to be done within the framework of existing requirements, primarily the National Environmental Policy Act, Title VI of the Civil Rights Act of 1964, the Uniform Relocation Assistance and Real Property Acquisition Policies Act, and other applicable statutes, regulations and guidance that concern planning; social, economic, or environmental matters; public health or welfare; or public involvement. The proposed Order is an internal directive to the various components of DOT and does not create any right to judicial review for compliance or noncompliance with the Order.

The proposed Order contains a methodology for (1) identifying adverse impacts (2) identifying mitigation and enhancement measures that will be taken to avoid or offset such impacts, and (3) determining whether the action will have a disproportionately high and adverse effect on minority or low income populations (Paragraph 3 of the Appendix). We recognize that a determination concerning disproportionately high and adverse effects will require the careful assessment of a variety of factors, and specifically request comments on the methodology set forth in paragraph 3c of the Appendix to the proposed Order.

If it is determined that an action will result in a disproportionately high and adverse effect on minority or low-income populations, then, under the Order, the action may not be carried out unless certain requirements are met. Paragraph 6 of the proposed Order sets forth three different options for these requirements, including: (1) Not allowing the action to be carried out unless further mitigation measures or alternatives that would avoid or reduce the disproportionately high and adverse effect are not practicable (Option A); (2) not allowing the action to be carried out unless further mitigation measures or